

# Performance-Based Incentive (PBI) Policy

July 19, 2024

# Established in May and June 2024



- Incentive compensation is standard in the investment industry and drives alignment of interests
- STRS Ohio has exceptional investment performance; if STRS Ohio outsourced management of the assets it manages internally, system expenses would increase
- Public pension funds across Ohio and the United States include incentive compensation as a component of total compensation
- In June the board did not approve the PBI Policy or an alternative

# Today's Objectives



- Approve an Investment Department compensation structure for the 2025 fiscal year (July 1, 2024-June 30, 2025)
- To comply with the board's duty of prudence, the board will need to reinstate the PBI Policy or approve an alternative
- Options:

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Reinstate the PBI Policy as proposed in May and June 2024

Alternative

Adopt an alternative — from McLagan "Those with reductions to their incentive opportunities would have their base salaries adjusted by 2/3 of the maximum incentive opportunity being given up."

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Example: Base Salary = $200,000; Max Potential PBI = 65%
Adjusted Salary = $200,000 + ($200,000 * 65% * 2/3) = $286,666.67
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## Introduction



- Proposed changes are for the fiscal year 2025 STRS Ohio PBI Policy
  - Fiscal year 2025: July 1, 2024-June 30, 2025
- During fiscal year 2025, Meketa will lead the STRS Ohio board through an asset-liability study
  - Reference benchmarks will be explored as part of that process
- The STRS Ohio PBI Policy is reviewed annually and changes for fiscal year 2026 will be reviewed spring 2025
- Over the last 10 years, the PBI Policy has been voted in April (five times),
   May (three times), June (one time) and August (one time)
  - It is important for eligible associates to understand performance goals and expectations before the fiscal year begins

# Why Pay Incentive Compensation?

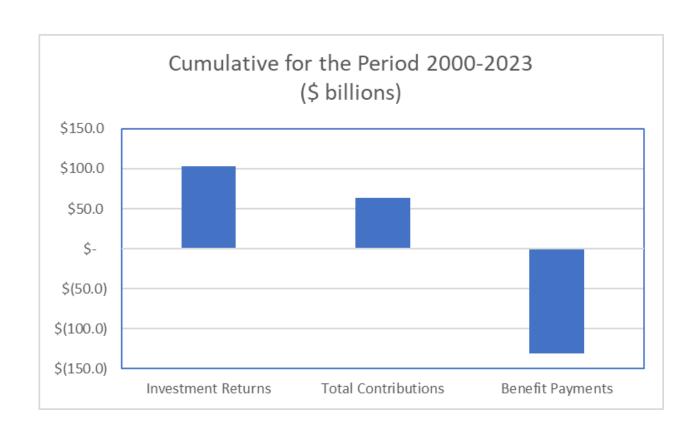


- STRS Ohio's PBI Policy allows it to maintain a successful asset management program
- More generally, performance-based incentive programs:
  - Are designed to attract and retain high quality investment talent to drive performance for members
  - Align the economic and financial interests of stakeholders and investment professionals
    - Incentive payments increase with good performance and value added to the fund
  - Are the variable component of total compensation (base pay + pay for performance)

# Why Pay Incentive Compensation?



- STRS Ohio is a mature plan that pays out more annually in benefits than it receives in contributions
  - Investment performance is a key source of funding for benefits
- Internal asset management capabilities are a strategic advantage
  - Provide low-cost access to both active and passive strategies



# Performance-Based Incentives: Investment Industry Standard, Including at Public (Ohio) Pension Funds



|  | STRS Ohio   | <u>OPERS</u>                                   | <u>SERS</u>   |
|--|---|--|---|
| Participation<br>Levels  | Assistant Portfolio Managers to CIO   | Entry Level Analysts to CIO                    | Entry Level Analysts to CIO   |
| Employees in the Program   | 69  | 58   | 11  |
| AUM \$ billions (a/o 12/31/23)   | \$91.6  | \$111.7  | \$18.2  |
| % Internally Managed   | 65%   | 54%  | 3%  |
| % Actively Managed   | 90%   | 74%  | 83%   |
| Maximum Incentive Range (varies by position based on roles & responsibilities; the lower bound of the range is higher at STRS Ohio since the Policy is limited to more senior positions) | 50%-95%   | 25%-100%                                       | 10%-90%   |
| Goals  | 100% Quantitative   | 80% Quantitative /<br>20% Qualitative<br>(Max) | 100% Quantitative   |
| Time Periods Measured for Incentives   | 1-year (10-15%) & 5-year (85-90%)   | 1-year (25%) &<br>3-year (75%)                 | 1-year (25%) & 3-year (75%)   |
| Total Fund Incentive Weights   | 20%-60%   | NA   | 25%-100%  |
| Negative Return Impact on Incentive Payouts  | Reduction of 4 x Negative Return up to 50%;<br>1-year deferral at max   | NA   | Reduction of 10% - 50%  |
| Actuarial Impact   | Reduction of 10% if less than de minimis under SBP for the fiscal year during which Incentive Compensation is scheduled for payment | NA   | Reduction of 10% if the 5-year annualized return of the total fund (net of fees) is less than the actuarial assumed rate of return (currently 7.0%) |

# **Examples of Public Pension Funds With** Performance-Based Incentive Programs



|   | larket Value of Assets<br>\$ billions) |
|---|--|
| CalPERS   | \$<br>483.7                            |
| CalSTRS   | \$<br>327.0                            |
| Florida State Board of Administration                   | \$<br>190.4                            |
| Wisconsin (SWIB)  | \$<br>155.1                            |
| Ohio PERS   | \$<br>111.7                            |
| Virginia Retirement System                              | \$<br>105.0                            |
| Mass PRIM   | \$<br>101.0                            |
| Oregon State Treasury (which manages on behalf of PERS) | \$<br>97.7                             |
| STRS Ohio   | \$<br>91.6                             |
| Maryland Retirement System                              | \$<br>66.4                             |
| Texas ERS   | \$<br>37.8                             |
| Orange County ERS                                       | \$<br>22.3                             |
| Ohio SERS   | \$<br>18.2                             |
| Wyoming Retirement System                               | \$<br>10.8                             |
| Missouri ERS (MOSERS)*                                  | \$<br>9.1                              |
|   |  |
| *Actual market value shown; Portfolio is 140% leveraged |  |

## STRS Ohio Investment Program



| Fiscal Year End | ket Value of<br>Assets<br>billions) | Total<br>Investment<br>Staff | Associates<br>Eligible for<br>PBI Policy | Total Investment<br>Staff Salary | PRI earned |             | PBI earned Performance versus Active Benchmark Management |    | -year Value<br>ded Through<br>Active<br>anagement<br>\$ millions) | 5-year Total Fund<br>Percentile Rank |
|-----------------|-------------------------------------|------------------------------|--|----------------------------------|------------|-------------|---|----|---|--------------------------------------|
| 2024*           | \$<br>94.5                          | 108                          | 69                                       | \$22,496,701                     | \$         | 8,500,000** | 0.51%***  |    | ~\$2,000.0  | NA                                   |
| 2023            | \$<br>90.1                          | 108                          | 91                                       | \$19,602,572                     | \$         | 8,579,085   | 0.54%   | \$ | 2,286.8   | Top 8%                               |
| 2022            | \$<br>87.6                          | 110                          | 92                                       | \$18,936,720                     | \$         | 9,655,708   | 0.65%   | \$ | 2,743.9   | Top 5%                               |
| 2021            | \$<br>94.8                          | 111                          | 90                                       | \$18,518,137                     | \$         | 6,689,501   | 0.36%   | \$ | 1,268.3   | Top 10%                              |
| 2020            | \$<br>77.1                          | 115                          | 93                                       | \$18,611,999                     | \$         | 7,259,183   | 0.17%   | \$ | 556.4   | Top 17%                              |

<sup>\*</sup>FY24 is an estimate only

 STRS Ohio's net total fund performance is in the top 10% of Meketa's plan sponsor peer group analysis over the long term (as of 3/31/24):

- Outsourcing investment management would cost more money
  - From CEM: if STRS Ohio outsourced management of the assets it currently manages internally, system investment expenses would increase by more than \$130 million annually

<sup>\*\*</sup>Budgeted

<sup>\*\*\*</sup>As of 3/31/2024

# **Aon McLagan Compensation Data**



|                           |           |    | Total Comp   |    |                    |    | STRS vs P | ubli               | ic Funds                            |                                     |             |
|---------------------------|-----------|----|--|----|--------------------|----|-----------|--------------------|-------------------------------------|-------------------------------------|-------------|
| STRS Ohio:                |           |    | olic Funds Public Funds 60th 80th ercentile Percentile |    | 60th<br>Percentile |    |           | 80th<br>Percentile | Percent Under<br>60th<br>Percentile | Percent Under<br>80th<br>Percentile |             |
| 2023 Actual Total Comp    | \$ 25,048 | \$ | 32,924   | \$ | 40,998             | \$ | (7,876)   | \$                 | (15,950)                            | 31%                                 | 64%         |
| 2024 Estimated Total Comp |           |    |  |    |                    |    |           |                    |                                     |                                     |             |
| \$7.5 million PBI         | \$ 27,337 | \$ | 32,924   | \$ | 40,998             | \$ | (5,587)   | \$                 | (13,661)                            | 20%                                 | <b>50</b> % |
| \$8.5 million PBI         | \$ 28,337 | \$ | 32,924   | \$ | 40,998             | \$ | (4,587)   | \$                 | (12,661)                            | 16%                                 | 45%         |

Source: Aon McLagan

STRS Ohio Total Comp = Salary + Incentives

Public Fund Total Comp = Salary + Incentives\*

Analysis limited to 86 positions (removes investment staff who have left since the 2023 compensation study; does not include associates hired since the time of the study)

All comparisons are 1 for 1 / position to position

<sup>\*</sup> Incentives may include current fiscal year cash incentives, long-term incentives and/or deferred compensation

# **Options**



| Option 1: Reinstate PBI Policy  | Option 2: Alternative   |
|---|---|
| Approve PBI Policy as presented in May and June   | Replace PBI Policy with adjustment to base salaries   |
| No change to fiscal 2025 budget   | Approve amended fiscal 2025 budget  |
|   | • Budget impact approximately \$9.3 million   |
|   | • Total compensation will not vary based on performance   |
| Evaluate steps to achieve targeted 60 <sup>th</sup> -80 <sup>th</sup> percentile of public funds              | Evaluate steps to achieve targeted 60 <sup>th</sup> -80 <sup>th</sup> percentile of public funds              |
| • Total compensation is significantly below the 60 <sup>th</sup> -80 <sup>th</sup> percentile of public funds | • Total compensation is significantly below the 60 <sup>th</sup> -80 <sup>th</sup> percentile of public funds |

## **Next Steps**



- Reinstate the PBI Policy or adopt an alternative
- Pursue further discussions to determine a path to get investment employee compensation within targeted ranges (60<sup>th</sup> to 80<sup>th</sup> percentile of public funds)





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# Appendix



Additional information from June 2024 presentation

# STRS Ohio's Leading Public Fund Comparator Group



|  | 12/31/21<br>AUM (\$Bs) |
|--|------------------------|
| CA Public Employees' Retirement Sys      | \$440.0                |
| CA State Teachers' Retirement Sys        | 327.6                  |
| New York State & Local Retirement Sys    | 279.7                  |
| Florida State Board of Administration    | 206.4                  |
| State of Wisconsin Investment Board      | 165.6                  |
| Teacher Retirement System of Texas       | 160.0                  |
| Washington State Investment Board        | 146.5                  |
| North Carolina Retirement System         | 115.0                  |
| Virginia Retirement Sys                  | 107.2                  |
| Ohio Public Employees Retirement Sys     | 92.1                   |
| PA Public School Employees' Ret Sys      | 75.1                   |
| CO Public Employees' Retirement Assoc.   | 66.1                   |
| High Quartile                            | 224.8                  |
| Median                                   | 153.2                  |
| Low Quartile                             | 103.4                  |
| State Teachers Retirement System of Ohio | \$96.7                 |

Source: Aon McLagan

# Review of the Performance-Based Incentive Policy for Fiscal Year 2025



## In May / June 2023:

 McLagan found the STRS Ohio incentive plan is aligned with competitive market practice

## • In August 2023:

- The board approved substantial PBI Policy changes including:
  - More than 30 positions removed from the PBI Policy
  - Maximum incentive percentages were reduced
  - A 10% reduction to PBI payments in any year where the board's actuary determines there is not sufficient funding to change member benefits
- Minimal changes proposed for fiscal year 2025

# Changes to the 2024 PBI Policy (Board Approved August 2023)



### **Target Changed**

- Targets a total compensation (base salary and Incentive Compensation) between the 60<sup>th</sup> percentile and 80<sup>th</sup> percentile of a peer group of large/leading public funds; may, on a case-by-case basis, vary from the target range based on factors including maintaining market competitiveness and internal equity
- Previously utilized the benchmark of the median compensation of a blended peer group weighted 50% to large/leading public funds and 50% to national private sector firms

## **Simplified**

- 20% minimum of PBI based on net total fund returns (increased from 10%)
- Increased emphasis on longer-term (5-year) performance relative to 1-year performance
- Relative performance for each asset class is net of external management fees and costs

## **Structure Changed**

- Decreased the number of investment professionals in the Policy
- Reduced the maximum incentive for everyone remaining in Policy

## Further Linked to System Financial Health

- Added: If the board's actuary determines the System does not have at least a de minimis amount available under its Sustainable Benefit Plan for the fiscal year during which PBI is scheduled for payment, the PBI will be reduced by 10%
- The reduction for total fund negative absolute return remains

### Incentive Compensation

The Maximum Eligible Incentive Compensation for Eligible Associates is outlined in Attachment A.

Incentive Compensation will be calculated on the Eligible Associate's annual base salary in effect on the final full pay period of the fiscal year.

Annual compensation (base salary plus Incentive Compensation earned) of an investment associate in any calendar year cannot exceed two times the maximum amount of pay grade 317.

#### Performance Measures

The following performance measures will be applied to every Eligible Associate's Incentive Plan:

- Only quantitative goals will be utilized. Subjective goals will not be used.
- If the STRS Ohio Total Fund does not earn a positive Absolute (actual) Return in the fiscal year, the Incentive Compensation for each Eligible Associate will be reduced by a factor of 4x the Total Fund Absolute Return, up to a maximum reduction of 50%. In the event a reduction of the earned incentive reaches the maximum of 50% (i.e., Total Fund Absolute Return at or below -12.5%), all incentives will be deferred for a one-year period.

See attachment D for an example of a negative Absolute Return reduction.

 Linking Incentive Compensation to the financial health of the System directly aligns the Program with member outcomes. Therefore:

If the Board's actuary determines the System does not have at least a de minimis amount available under its Sustainable Benefit Enhancement Plan (SBEP) for the fiscal year during which Incentive Compensation is scheduled for payment, the Incentive Compensation for each Eligible Associate will be reduced by 10%.

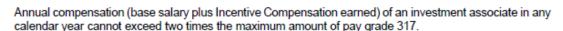
- A minimum of 20% of every Eligible Associate's Incentive Plan will be based on the Total Fund Net Relative Return allocated 50% to the 1-year period and 50% to the 5-year period. The Net Relative Return that must be met for full incentive achievement will be based on the Board's current Net Relative Return Objective as defined in the annual Statement of Investment Objectives and Policy.
- No associate will earn their Maximum Eligible Incentive Compensation unless the Total Fund Net Relative Return meets or exceeds the current Net Relative Return Objective as defined in the annual Statement of Investment Objectives and Policy. The total fund costs (difference between gross and net of fee performance goals) are reported annually by CEM Benchmarking Inc. on a calendar year basis and are reflected on the Board's Trustee Summary performance report prepared by the Investment Consultant.
- Total Fund investment performance will be based on Net Relative Returns net of all investment
  management costs (internal and external) including carried interest and other fund expenses.
  Each asset class will be based on Relative Returns net of all external management fees and costs
  including (as applicable) carried interest and other fund expenses as per industry convention but
  no costs deducted for internal management. Consistent with industry standards, private market
  performance is lagged one quarter due to the timing and availability of financial information.



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Relative Return that must be met for full incentive achievement will be based on the board's current Net Relative Return Objective as defined in the annual Statement of Investment Objectives and Policy.

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  performance is lagged one quarter due to the timing and availability of financial information.





The chart below is used as a general guideline for allocating the incentive goals to individual positions. This attachment is referenced on page 5 of the PBI Program document.

The allocation percentages listed below for the one year Asset Class and Total Fund performance represent minimum allocation levels. However, each Associate is generally expected to have on a combined basis, an effective weight on one year performance of at least 2532%. The Portfolio/Industry group may include goals related to Individual Portfolios, industry sectors, analyst groups or other appropriate subsets within the relevant Asset Class. Private direct real estate is included in the Portfolio/Industry category for real estate positions. The "Asset Class" category for Fixed Income will include only the Core portfolio. Refer to Attachment D for an example of an incentive calculation and how these allocation percentages are used.

|                                    | Incentive Allocation Percentages |                           |                     |                |               |                            |  |  |  |
|------------------------------------|----------------------------------|---------------------------|---------------------|----------------|---------------|----------------------------|--|--|--|
|                                    | Assistant<br>Director            |                           | Strat<br>Com<br>Mem | mittee         | Eli           | her PBI<br>gible<br>itions |  |  |  |
| Portfolio/Industry, if applicable3 | 50%                              |                           | 60%                 |                | 7 <u>6</u> 0% |                            |  |  |  |
| 1 Year Relative Performance        |                                  | 50%                       |                     | 5%             |               | 40%                        |  |  |  |
| 5 Year Relative Performance        |                                  | 45 <u>50</u> %            |                     | 55%            |               | 60%                        |  |  |  |
| Asset Class                        | 20%                              |                           | 20%                 |                | 20%           |                            |  |  |  |
| 1 Year Relative Performance        |                                  | 20%                       |                     | 2%             |               | 20%                        |  |  |  |
| 5 Year Relative Performance4       |                                  | <del>18</del> <u>20</u> % |                     | <del>18%</del> |               | <del>18</del> <u>20</u> %  |  |  |  |
| Total Fund                         | 30%                              |                           | 20%                 |                | <b>12</b> 0%  |                            |  |  |  |
| 1 Year Relative Performance        |                                  | 15%                       |                     | 10%            |               | 5 <u>10</u> %              |  |  |  |
| 5 Year Relative Performance        |                                  | 15%                       |                     | 10%            |               | 5 <u>10</u> %              |  |  |  |
| Total Incentive Allocation         | 100%                             |                           |                     |                | 100%          |                            |  |  |  |

#### Notes:

Currently, the Strategy Committee includes the following positions: Director, Domestic Equities; Director, Fixed Income; Director, Alternative Investments; Director, International Equities; Director, Investment Operations; Director, Real Estate. There are other positions held on the Strategy Committee that are not listed here because they are included in this footnote below. The Deputy Executive Director, Investments has a 60% allocation to Total Fund and a 40% allocation to the individual asset classes. The Sr. Economist, Director, Asset Allocation and Strategy, Investments and Chief of Staff, Investments have a 50% allocation to Total Fund and a 50% allocation to the individual asset classes.

Presented 8/17/2023

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|  | Ince     | ntive Alloca | tion Percenta                       | ges |  |
|--|----------|--------------|-------------------------------------|-----|--|
|  | Assistan | t Director   | All Other PBI Eligible<br>Positions |     |  |
| Portfolio/Industry, if applicable <sup>3</sup> | 50%      |              | 60%                                 |     |  |
| 1 Year Relative Performance                    |          | 0%           |                                     | 0%  |  |
| 5 Year Relative Performance                    |          | 50%          |                                     | 60% |  |
| Asset Class                                    | 20%      |              | 20%                                 |     |  |
| 1 Year Relative Performance                    |          | 0%           |                                     | 0%  |  |
| 5 Year Relative Performance⁴                   |          | 20%          |                                     | 20% |  |
| Total Fund                                     | 30%      |              | 20%                                 |     |  |
| 1 Year Relative Performance                    |          | 15%          |                                     | 10% |  |
| 5 Year Relative Performance                    |          | 15%          |                                     | 10% |  |
| Total Incentive Allocation                     | 100%     |              | 100%                                |     |  |

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## Proposed



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Incentive Allocation Percentages

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